





Border Control & Food Imports

Christopher J. Hickey, PhD FDA Country Director Beijing, PRC



### FDA and Food/Feed Safety

#### Office of Foods

- Center for Food Safety and Applied Nutrition (CFSAN)
  - works to assure that the food supply is safe, sanitary, wholesome, and honestly labeled
- Center for Veterinary Medicine (CVM)
  - regulates the manufacture and distribution of food additives and drugs that will be given to animals

### Office of Regulatory Affairs (ORA)

Inspection and compliance



### **Step 1: Submit Food Facility Registration**

Domestic and foreign facilities engaged in <u>manufacturing</u>, <u>processing</u>, <u>packing</u>, <u>or holding food</u> (subject to FDA's jurisdiction) for human or animal <u>consumption in the U.S.</u> must be registered. Food shipments from manufacturers who are not registered can be held at the port of entry until firm becomes registered.

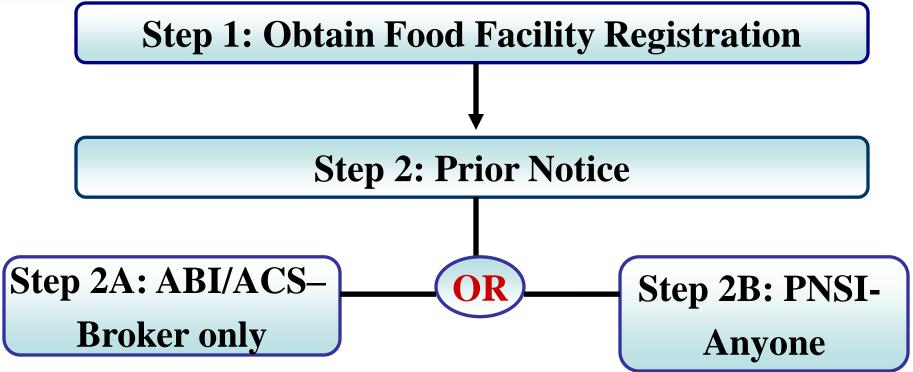
NOTE: The requirement applies to <u>each</u> firm's location, not to firms or companies as a whole (site specific).



### Identify a U.S. Agent

- Foreign facilities are <u>required</u> to have a U.S. agent
  - can be any person that resides or maintains a place of business in the U.S. and is physically present in the U.S.
  - The U.S. agent acts as a communications link for both routine and emergency communications
  - FDA will contact a foreign facility's U.S. agent if an emergency occurs, unless the facility opts to designate a different emergency contact







### **Prior Notice of Imported Food**

### **Prior Notice –Initial FDA Import Food Defense Review**

Prior Notification must be submitted and confirmed electronically via:

- CBP's Automated Broker Interface of the Automated Commercial System (ABI/ACS) (licensed brokers only),
   Or
- ➡ FDA's Prior Notice System Interface (PNSI) at http://www.access.fda.gov (anyone can use)



#### When Is Prior Notice Due?

### Maximum Timeframe

 No more than 30 days before arrival if submitted via CBP's ABI/ACS (Automated Broker Interface of the Automated Commercial System)

#### Or

 No more than 15 days before arrival, if submitted via FDA's PNSI (Prior Notice System Interface)

Minimum timeframes, as specified by the mode of transportation, are <u>no</u> fewer than:

- 2 hours by land
- 4 hours by air or by rail
- 8 hours by sea



10,000,000 lines of food and feed offered for import every year in the U.S.

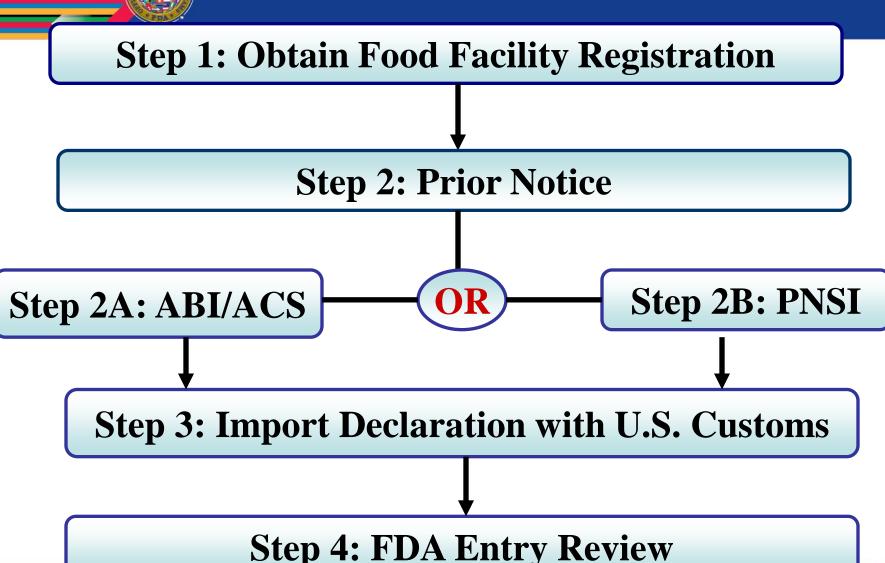
➤ How do we decide which to sample/examine/refuse?



### **Prior Notice Screening & Review**

- Prior Notice can be electronically screened.
- Reviewers at the Division of Food Defense
   Targeting office personally examine Prior Notice submissions for shipments that are identified as highest risk for intentional contamination.
- After Prior Notice electronic or manual screening is satisfied, entry is reviewed for admissibility.







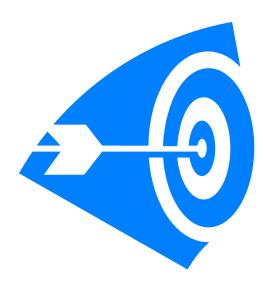
### What Happens at the Port?

- CBP notifies FDA of shipments
- FDA reviewers have several options:
  - Release the product
  - Request examination of the product
  - Request additional information or documents
  - Recommend detention of the product
- CBP will release shipment only upon written notification by FDA



### Admissibility screening & review

### **PREDICT**





#### **PREDICT**

<u>Purpose</u>: Improve import screening and targeting to

- ✓ Prevent the entry of adulterated, misbranded, or otherwise violative goods
- ✓ Expedite the entry of non-violative goods

Method: Replace the admissibility screening portion of FDA's legacy electronic system for processing import entries.

➤ Use automated data mining and pattern discovery

➤ Utilize open-source intelligence

➤ Provide automated queries of Center databases where relevant (i.e., registration and listing, marketing approval status, low-acid canned food scheduled processes, etc.)



# Examples of source data for PREDICT screening rules

- Results of field exams and sample analyses of previous entries
- Results of facility inspections (foreign and domestic)
- Ratings of inherent product risks
- Accuracy of product and facility coding by entry filers and importers
- Data anomalies within the current entry
- Admissibility history with respect to the firms associated with the imported product
- Open source intelligence pertaining to manufacturer(s), foreign locale(s), product(s), etc. that may pose potential health risks



### What can you do?

- The quality of the data your broker or filer submits to FDA will count more than ever.
- You should work closely with the importer and filer to ensure data quality.
- Poor data quality or missing data will increase the targeting scores for your subsequent entry lines (importers and filers).
- Higher risk scores increase the likelihood of physical examination by FDA.



### **Import Regulatory Process**

Product stopped and sampled

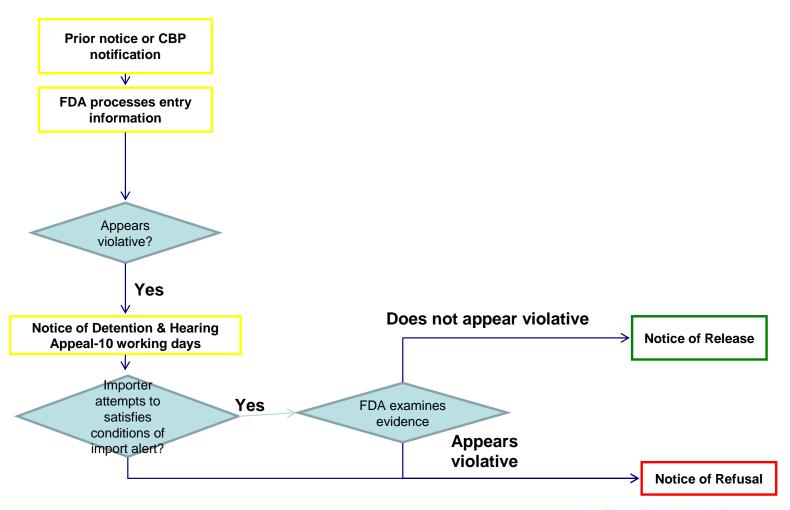
Product found in compliance - shipment released

Product out of compliance - entry denied (refusal)

- Reconditioning (bringing into compliance) may be considered under special circumstances
- Destruction or
- **X** Re-export



### Refusal and Import Alert





### Types of Detention

#### **DETENTION OF AN INDIVIDUAL ENTRY**

Stopping a shipment of an individual entry (due to a sample collection or physical examination)

### <u>DETENTION WITHOUT PHYSICAL</u>

**EXAMINATION (DWPE) – Import Alerts** 

Stopping a shipment without collection of a physical examination by FDA



### **Detention of Individual Entry-Import Refusal**

## FDA can detain based upon "appearance" of a violation "Appearance" can come from:

- Initial examinations of entry
- Sampling and laboratory analysis
- Historical data
- Facility Inspection
- ▶ Lack of required processes and/or approvals
- Other sources, e.g., a disease outbreak involving an FDA regulated product
- Labeling
- Reports from verifiable sources e.g. other governmental and state agencies
- Import Refusals reported monthly @http://www.accessdata.fda.gov/scripts/importrefusals/
  - 25 Import Refusals for Taiwan in Sept 2012 (all product types)



## Import Alert Detention Without Physical Examination

Stopping a shipment without collection a physical evidence...

#### Recommendation based on:

- one violative sample
- establishment inspection
- information and historical data of non-compliance of individual processors, countries or geographical area
- active Import Alerts issued covering one or more firms or country or region
- Approximately 270 Active Import Alerts @ http://www.accessdata.fda.gov/cms\_ia/countrylist.html
  - 45 Import Alerts for Taiwan (all product types)



### Individual shipment release

## Responsibility of importer to prove the product is in compliance

- Individual shipments may be released if:
- Each shipment is sampled and analyzed
- Analysis performed by a competent private laboratory in the US
- FDA reviews the lab results
- FDA may require additional documentation e.g. copies of current HACCP plans and monitoring records for those entries (in English)



### **DWPE Removal Requirements**

Firm or importer (U.S. agent) submits a petition for removal

May be considered based on evidences that

- the violative practices or conditions have been fully corrected and
- future entries will be in compliance with the US law

FDA <u>needs assurance</u> that firms are compliant over a reasonable period



### **DWPE Removal Requirements**

For specific product from individual manufacturer:

At least five (5) consecutive non-violative shipments in a maximum six (6) month period (can be multiple ports)

For specific product from country or a specific geographic area:

- At least twelve (12) consecutive non-violative shipments in a maximum six (6) month period
- Shipments should include a representative number of manufacturers/shippers from the geographic area or country

For multiple products from specific manufacturer:

 At least twelve (12) consecutive shipments representing the range of products non-violative in a maximum six (6) month period



### **DWPE Removal Requirements**

- At least one shipment audited by FDA to ensure analytical validity
- Shipments are individual, routine, commercial entries and represent separate production operations
- FDA may request additional documentation to ensure compliance with other provisions of U.S. laws and regulations (e.g. HACCP plan, monitoring, verification records)
- FDA may require an establishment inspection



# What if a Non-compliant Food Passes Through the Import Screening?

- If imported product is found to be out of compliance after entry into the U.S. commerce, FDA can exercise normal domestic enforcement options
  - Seizure
  - Recall, usually by importer
- Future shipments will be more closely monitored and may require evidence that are in compliance





### Informational Sources

Main web site for FDA – www.fda.gov

Importing food products into the U.S. -

www.fda.gov/Food/InternationalActivities/Imports/default.htm

Registration of Food Facilities –

www.fda.gov/Food/GuidanceComplianceRegulatoryInformation/RegistrationofFoodFacilities/default.htm

**Electronic Facility Registration at – www.access.fda.gov** 

**Prior Notice of Imported Food -**

www.fda.gov/Food/GuidanceComplianceRegulatoryInformation/PriorNoticeofImportedFoods/default.htm

**Import Refusal** 

http://www.accessdata.fda.gov/scripts/ImportRefusals/ir\_index.cfm

**Import Alerts** 

http://www.fda.gov/ForIndustry/ImportProgram/ImportAlerts/default.htm