

# Overview of Our Review Practices

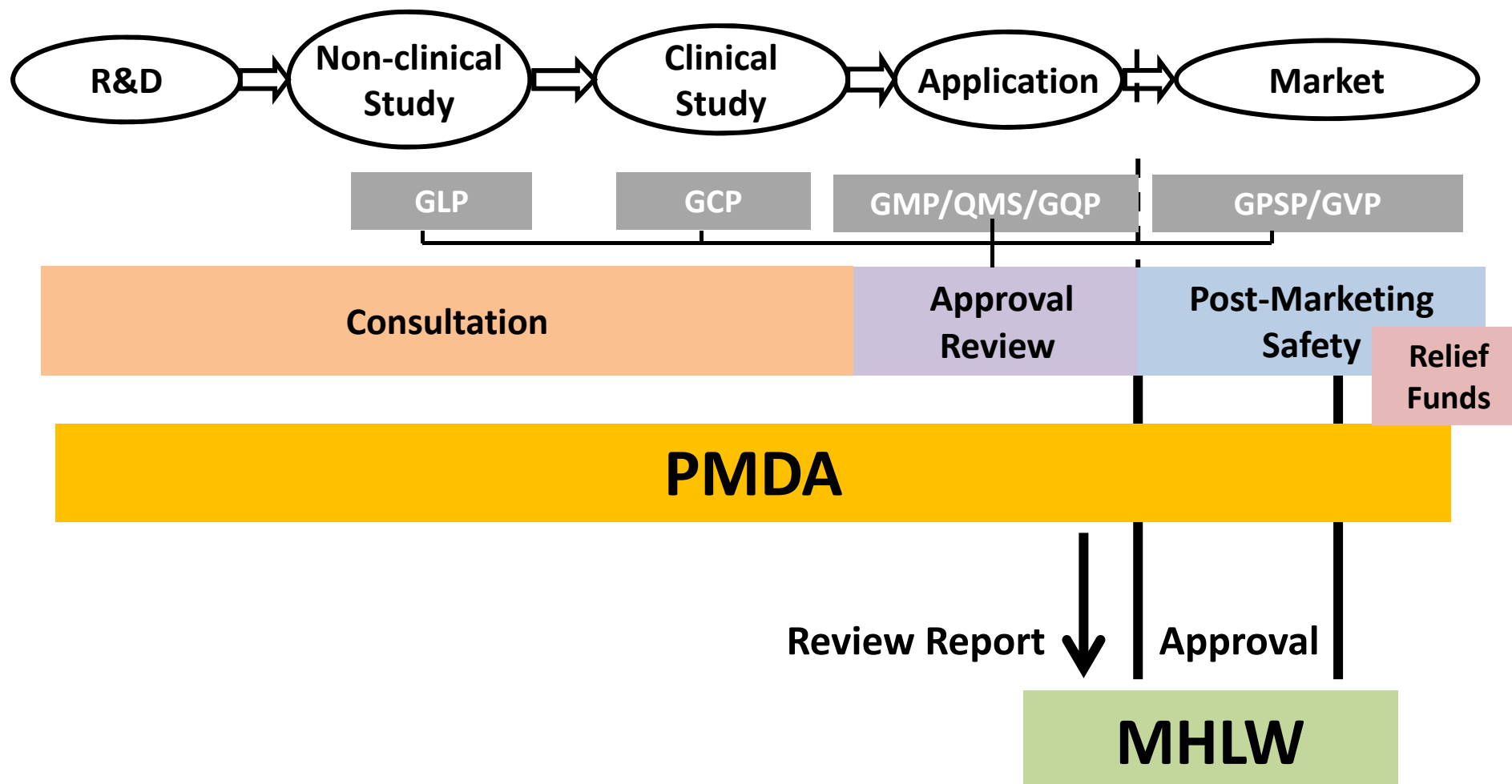
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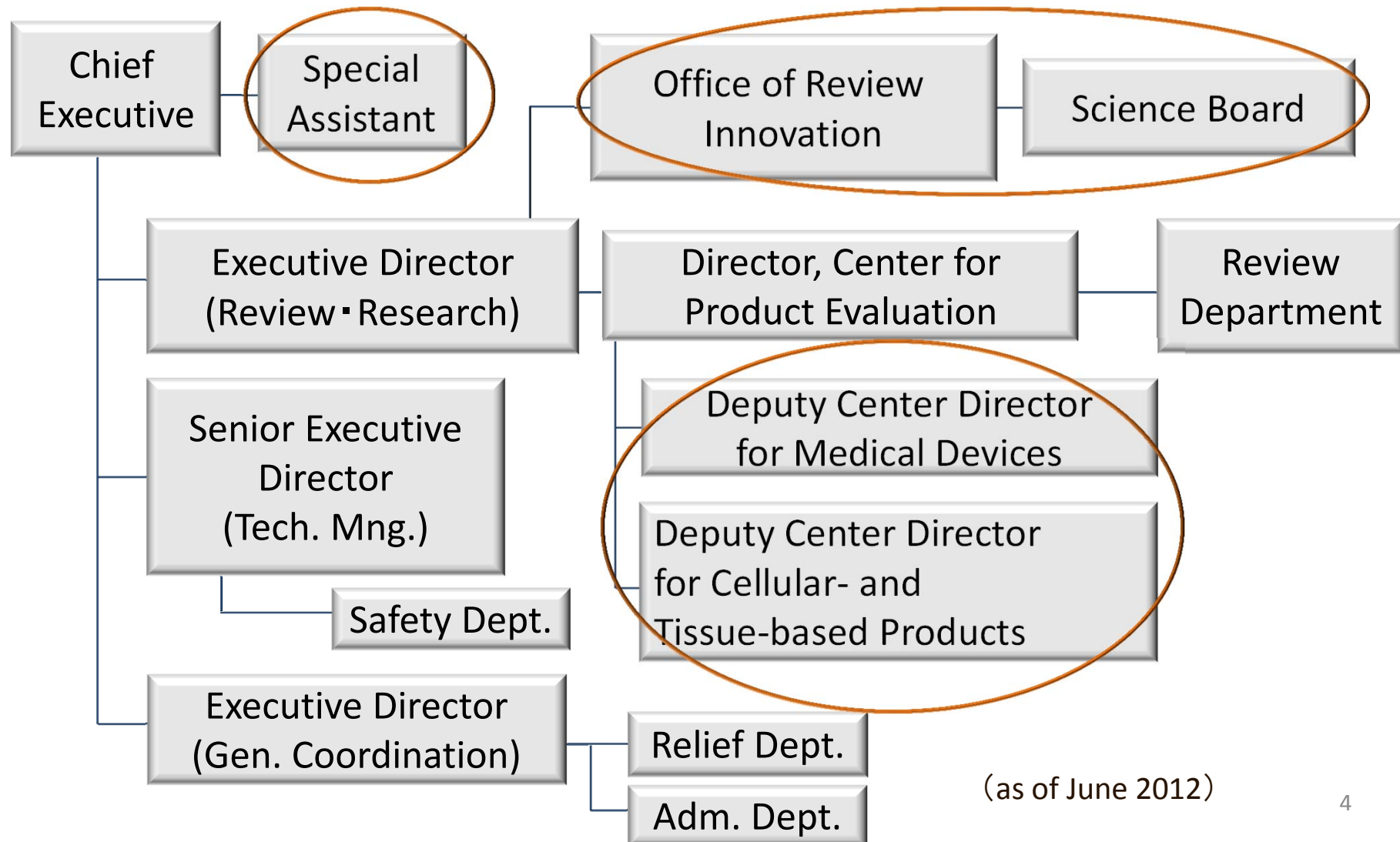
# Outline of My Presentation

- ✓ Functions and Roles of PMDA
- ✓ Overview of PMDA review process
  - overview of orthopedics review
  - case introduction
  - changing procedures
- ✓ Action program

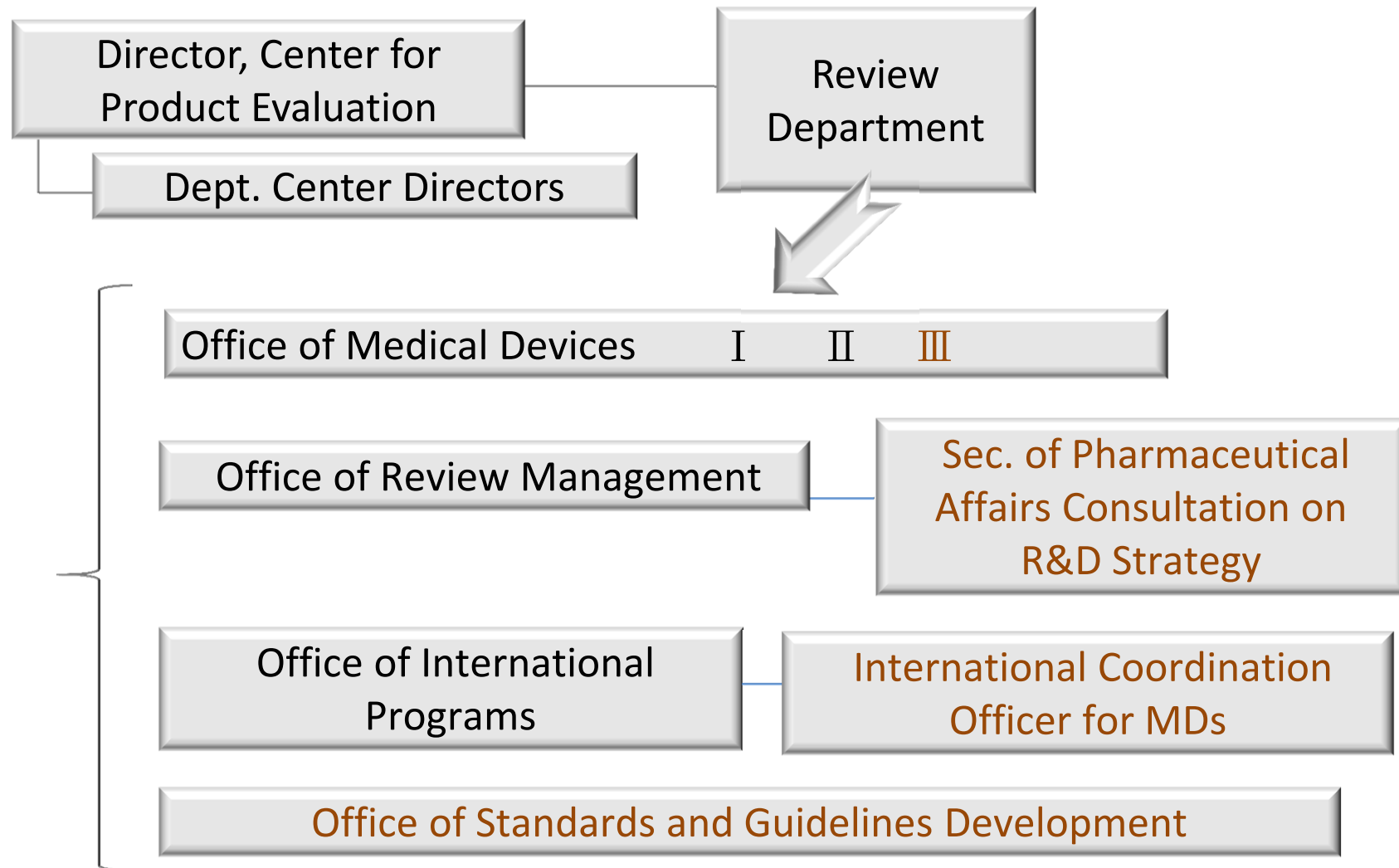
# Functions and Roles of PMDA



## New Organization To Strengthen MD Review System



## New Organization To Strengthen MD Review System



## Review Teams of MDs

|        |   |
|--------|---|
| Team 1 | Field of ophthalmology, otorhinolaryngology   |
| Team 2 | Field of dentistry  |
| Team 3 | Field of neurosurgery, cardiology, vascular surgery, respiratory                      |
| Team 4 | Field of neurosurgery, cardiology, vascular surgery, respiratory (electronic devices) |
| Team 5 | Field of gastroenterology, urology, gynecology  |
| Team 6 | Field of orthopedics, plastic surgery, dermatology                                    |
| Team 7 | In vitro diagnostic medical devices   |
| Team 8 | Others  |



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# Overview of Pre-Market Regulation for MDs

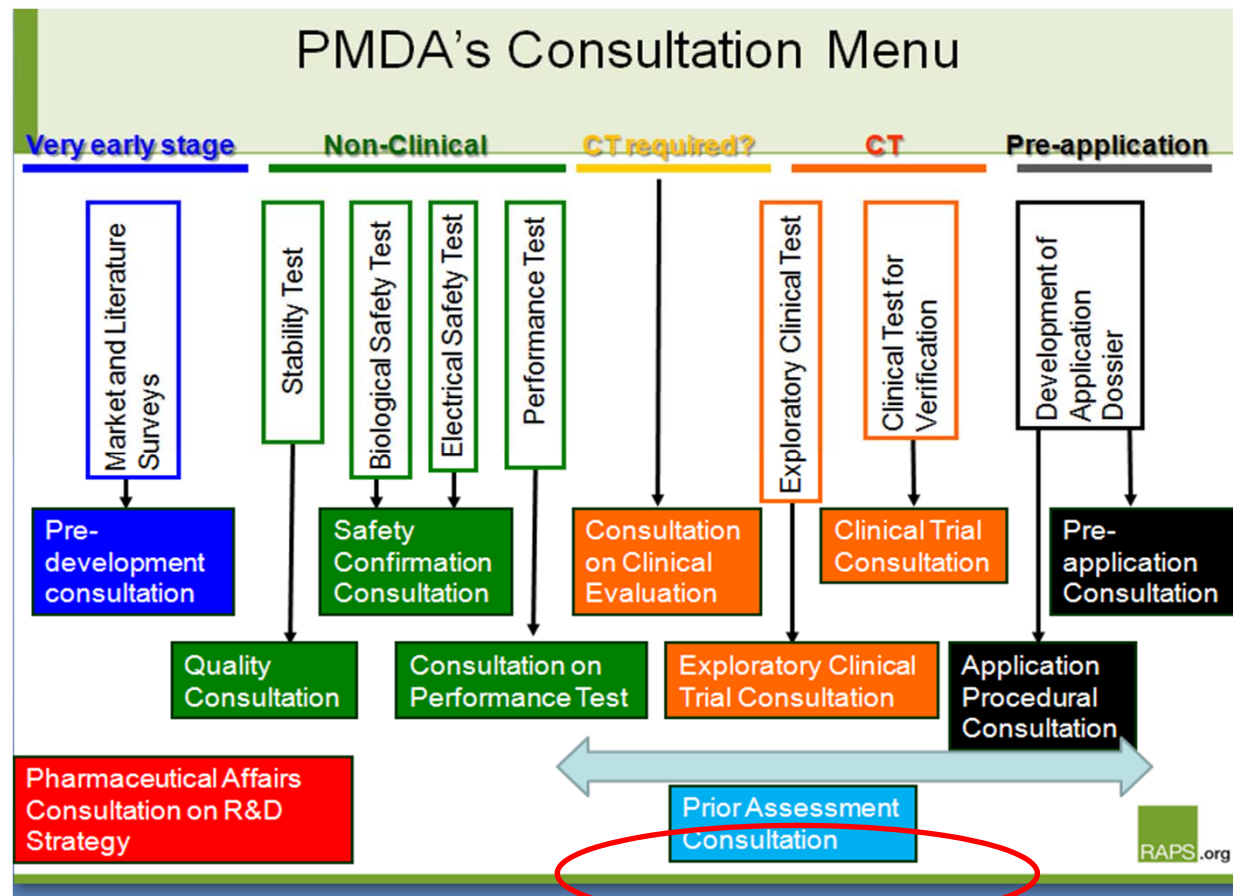
| GHTF Classification |  | PAL classification                              |  |  |
|---------------------|--|---|--|--|
|                     |  | Category  | Pre-market regulation                        | Nomenclature                                 |
| Class A             | extremely low risk<br>X-Ray film                   | General MDs<br>(Class I)                        | Self<br>declaration                          | 1,195  |
| Class B             | low risk<br>MRI, digestive<br>catheters            | Controlled MDs<br>(class II)                    | Third party<br>Certification                 | 1,786<br>(1364 for 3 <sup>rd</sup><br>Party) |
| Class C             | medium risk<br>artificial bones,<br>dialyzer       | Specially<br>Controlled MDs<br>(class III & IV) | Minister's<br>Approval<br>(PMDA's<br>review) | 755  |
| Class D             | high risk<br>pacemaker, artificial<br>heart valves |   |  | 337  |

(MHLW Ministerial Notification No.298, July 20, 2004 )



# Prior Assessment Consultation

PMDA evaluates the data set prior to an application



# Application Dossier

## ✓ Brand-new MDs

- Application Form
- Summary of the technical documents (STED)
- Attachment
  - Evaluation reports
  - Declaration of conformity
  - etc.

## ✓ Improved MDs, Generic MDs

- Application Form
- Attachment (STED with data set)

# Application Form

✓ Identities of the product



“approved product information”

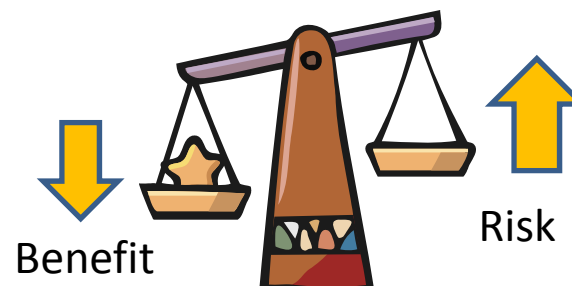
- Category
- Designation
- Purpose of use, indication
- Shape, structure and principles
- Raw materials or component parts
- Specification of the device
- Method of operation or usage
- Manufacturing method
- Storage and expiry date
- Manufacturers of items for production and distribution
- Manufacturer of raw materials
- Remarks

# STED

1. Outline of the device
2. Basic requirements, and compatibility with the basic requirements
3. Information on the device
4. Summaries of design verification and documents confirming validity
5. Labeling
6. Risk analysis
7. Information on manufacturing

# General Review Points

the purpose of development



Clinical positioning

- Alternative? Unmet need?
- Similar products or innovative?

Non-clinical test

Appropriate  
evaluation  
based on its  
concept

Novel materials

- Efficacy
- Safety

Device performance

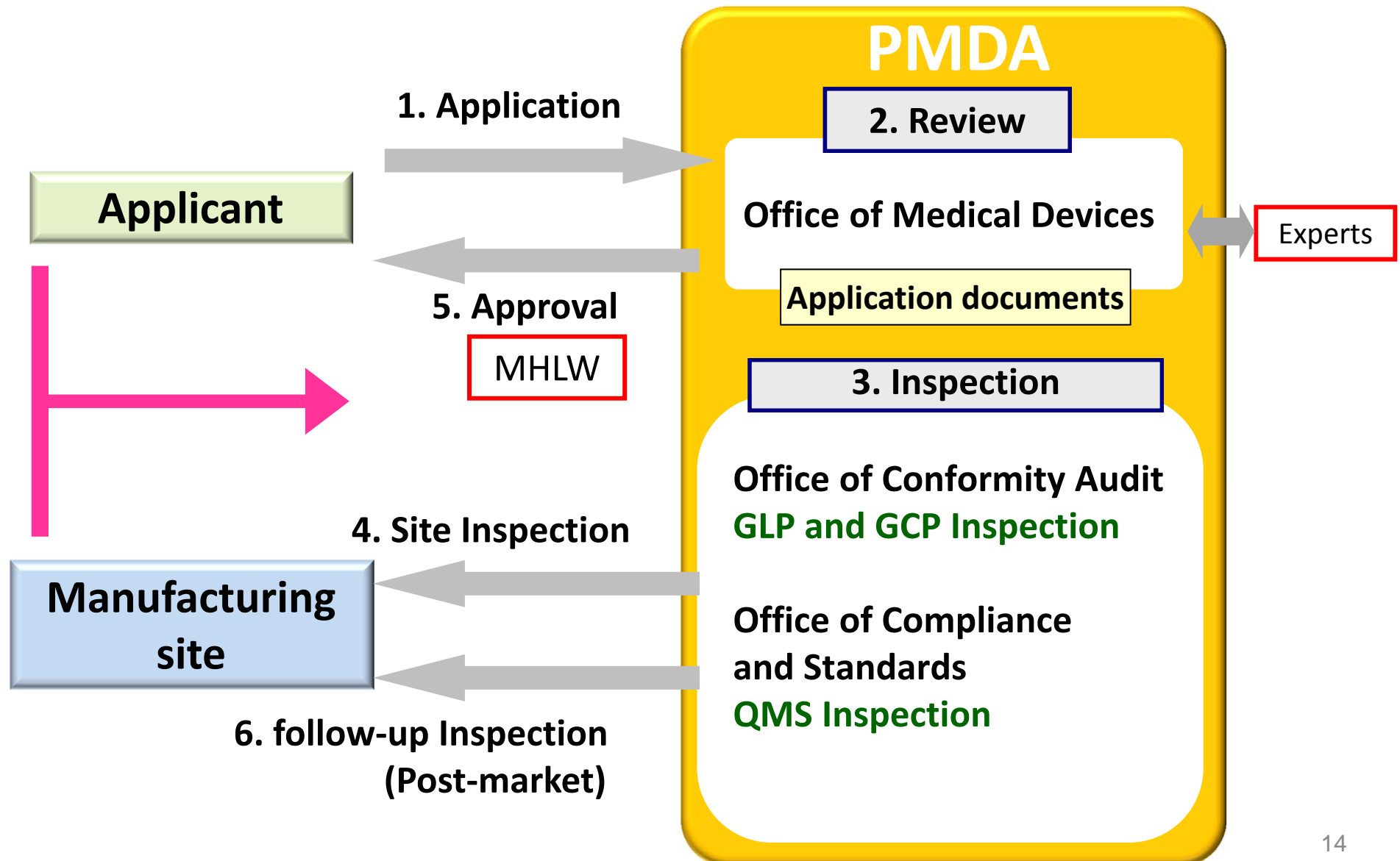
- Efficacy
- Safety

Clinical trial

Appropriate  
study design  
& evaluation  
based on its  
clinical  
positioning

- Purpose
- Study population
- Control
- endpoint
- Safety
- duration

# Overview of review process



# SOPs and Templates

- ✓ We have developed several standard operating procedures(SOPs) on review process
- ✓ SOPs provide annotated report templates indicate how they should be completed, as well as blank templates

# Review SOP Examples

- ✓ About the whole process of review
- ✓ About consultation on clinical evaluation
- ✓ About review of brand-new devices,  
improved devices and generic devices
- ✓ About management of original application  
dossiers
- ✓ About review progress meeting
- ✓ Etc.



# Review Points of Orthopedics MDs

- ✓ Substantial equivalence of shape and construction to the predicted devices
- ✓ Specification of devices used together
- ✓ Evaluation of the efficacy and safety of the whole system

# Review of Hip Joints

There is a review guideline for hip joints:

- ✓ Specification of the indication for use
- ✓ A range of materials those have been used
- ✓ Requirements of the products
  - physical and chemical properties,
  - biological safety,
  - mechanical performance,
- ✓ stability
- ✓ validation of sterilization, etc



# Review of Hip Joints

mechanical performance

e.g. Strength

-ISO7206-4 for stems

-ISO7206-8 for necks

cement or non-cement,  
surface coatings, etc

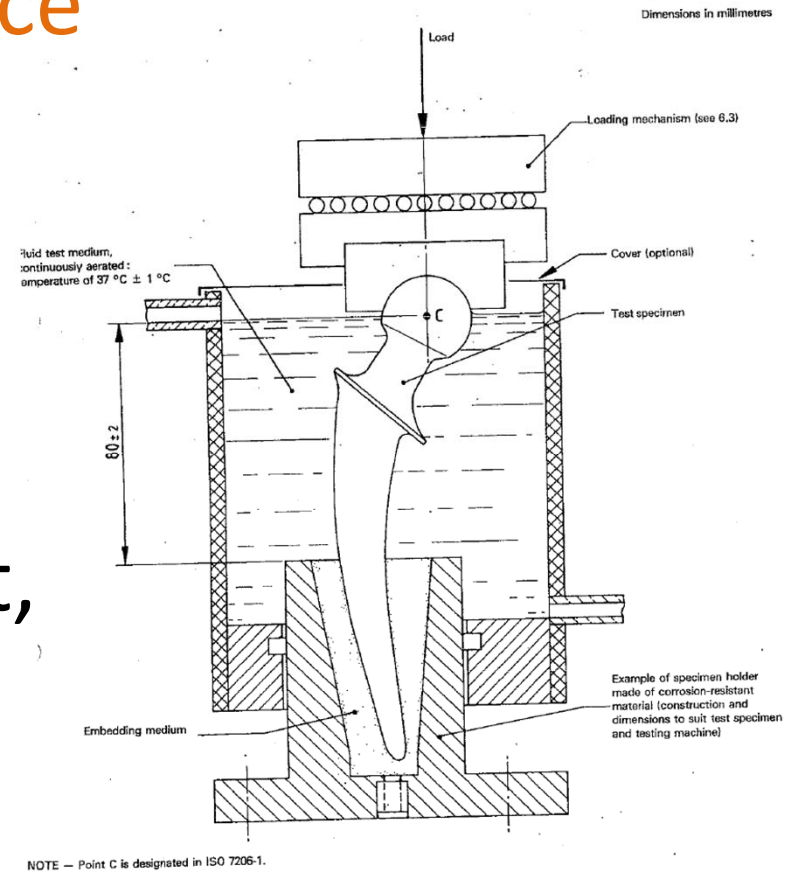


Figure 1 — General arrangement of specimen for testing

# Review of Bone Graft Materials

- ✓ Specification of the materials and evaluation of their biological safety
- ✓ Specification Final composition
- ✓ Pore size, pore percentage, morphology
- ✓ Compression strength, bending strength
- ✓ In vivo study (animal experimentation) to show decomposition characteristics and bone growth



# Examples of Our Questions

- ✓ About substantial equivalence to predicted devices
- ✓ About design concepts
- ✓ About sales performance and safety hazards in other countries and areas
- ✓ About biological safety
- ✓ About mechanical performance

## Case introduction-The X STOP<sup>®</sup>

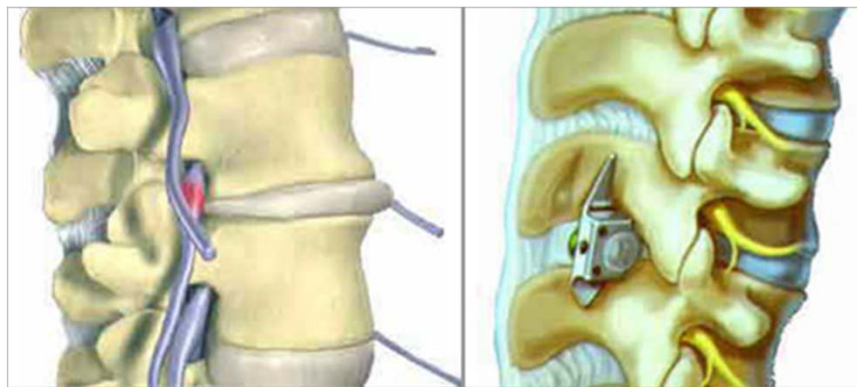


The X STOP<sup>®</sup>  
Interspinous  
Process  
Decompression  
System

- ✓ relieve symptoms of lumbar spinal stenosis, a narrowing of the passages for the spinal cord and nerves
- ✓ a titanium implant that fits between the spinous processes of the lower (lumbar) spine
- ✓ made from titanium alloy and consists of two components: a spacer assembly and a wing assembly.

### Indications for use:

patients aged 50 or older suffering from pain or cramping in the legs secondary to a confirmed diagnosis of lumbar spinal stenosis.



(Refer to FDA website)

# Case introduction -The X STOP<sup>®</sup>

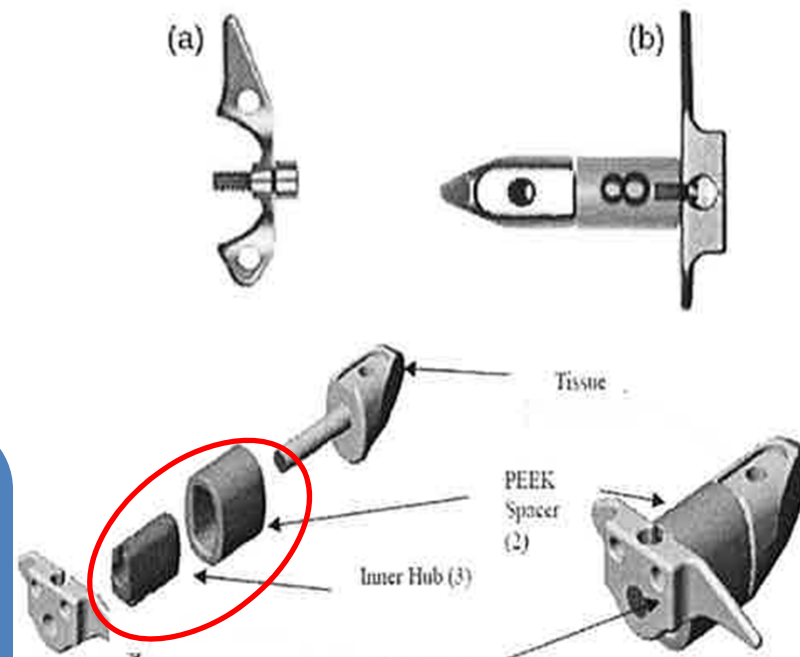
## Nonclinical evaluation

✓ the change of the construction of the spacer

**Before**  
a single layer with  
titanium alloy



**After**  
Two layers with a titanium  
alloy inner hub and a  
PEEK outer shell.



# Case introduction -The X STOP<sup>®</sup>

## clinical evaluation

- ✓ the validity of using the clinical data of the products before changing
- ✓ the benefit and risk of X-STOP among the current treatment options for lumbar spinal stenosis
- ✓ Conduct a post-approval study to determine whether patient selection criteria are adequate and whether the clinical study results are generalizable to Japanese patient population



# Clinical Study Data Carried Out in Foreign Countries

- ✓ Clinical data acceptable
  - Corresponding country or region has its official legal regulation for performing clinical investigation of medical devices, and
    - ① Such regulation is considered to be equivalent to or exceed the Japanese GCP regulation, and the data were obtained according to such regulation, or
    - ② The data of investigation considered to be equivalent to the above.

# Changing Procedures

- MHLW/PMDA has the responsibility for **“approved product information”**
- PMDA has the responsibility to review changes of devices related to the quality, efficacy and safety



If approved products change,  
procedure is required

# Changing Procedures

There are three procedures for changing

- ✓ Partial changes are not required
- ✓ Minor change notification
- ✓ Partial change approval application

“Procedures Associated with Partial Change for Medical Devices”

MHLW Notification by Director, OMDE, Yakushokuki-hatsu

No.1023001 dated October 23, 2008 (Japanese)

# Changing Procedures

## Partial changes are not required

Changes that are not related to the efficacy and the safety, and the equality is maintained

e.g.

- ✓ Change of indicator from light bulb to LED
- ✓ Change of length/shape of pumping/suction tube exceed the scope of the access site

# Changing Procedures

## Minor change notification

Changes except for following:

- ✓ Change of manufacturing method related to essence, characteristics, performance and safety
- ✓ Deletion/change of properties and specifications
- ✓ Change related to quality, efficacy and safety

e.g.

Changes of shape and size within the approved range without change of purpose, affected area, method of operation and specification.

# Changing Procedures

## Partial change approval application

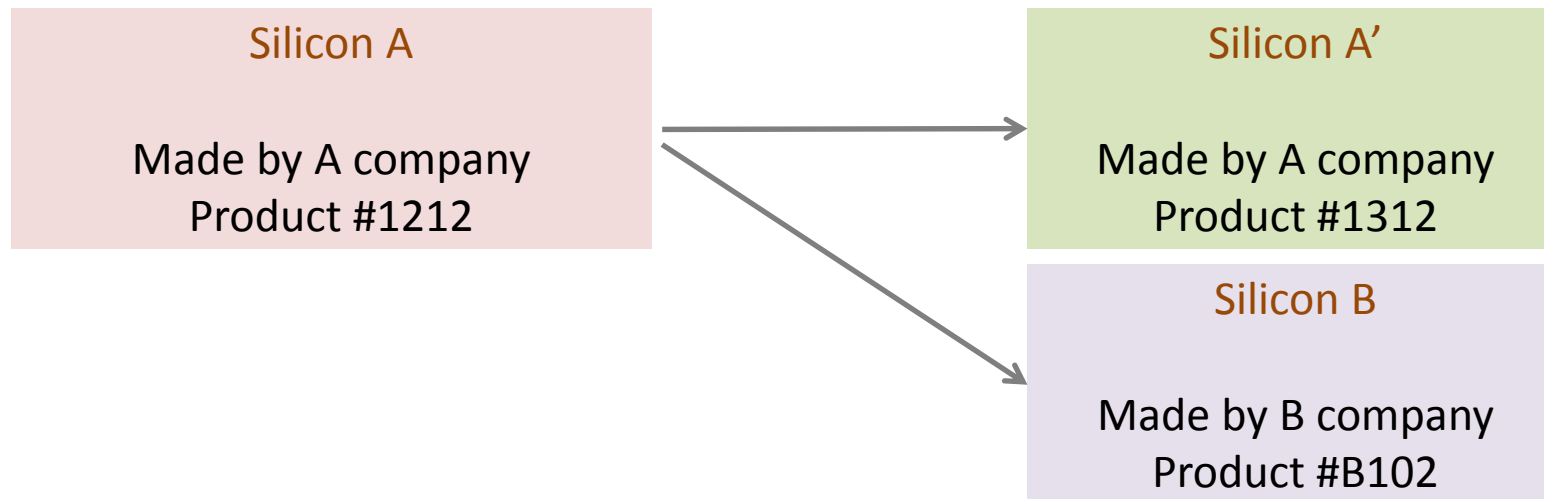
Changes except for minor change  
notification/no action required

e.g.

- ✓ The intended use
- ✓ Materials of implantable devices
- ✓ Principle composition adding

# A Common Case

## Change of materials -Silicon

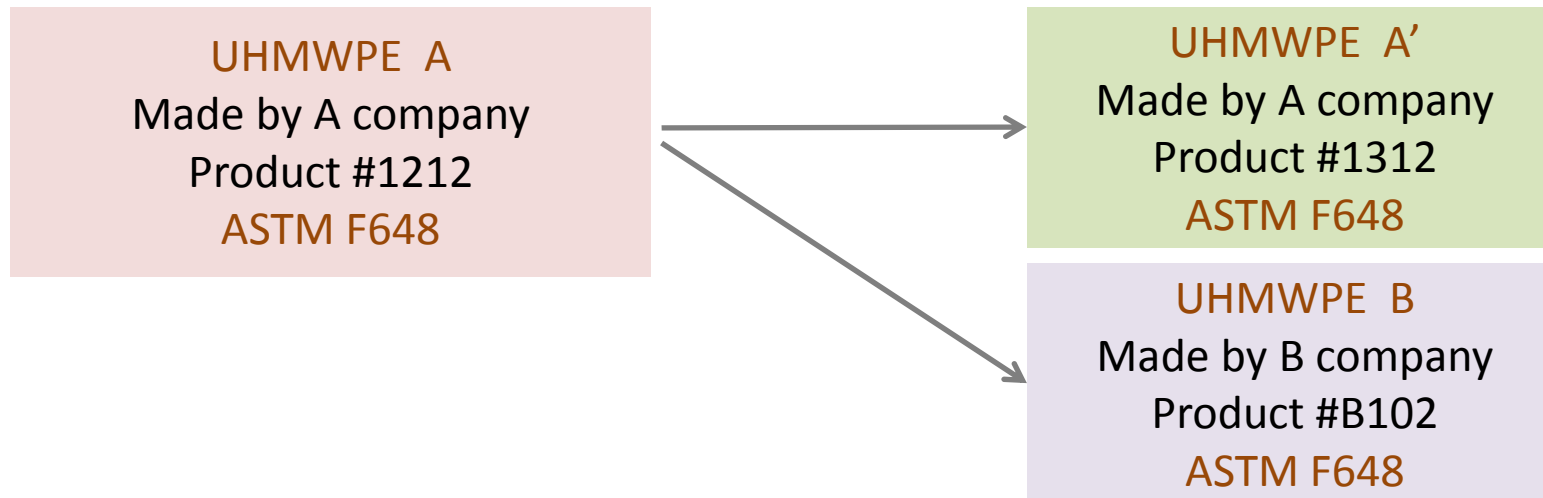


If the applicant could not show substantial equivalence between Silicon A to Silicon A' or Silicon B, **a partial change approval application is necessary** although they seem familiar commonly.

# A Common Case

## Change of Materials

- ultra high molecular weight-polyethylene(UHMWPE)



a partial change approval application is not necessary  
because all of them conform the same industry standard  
ASTM F648 which guarantees their substantial equivalence .



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# Action Program for Acceleration of MDs Reviews

(issued in Dec. 2008)

accelerate the Medical Device review processes and  
reduce total review time\* to approval,

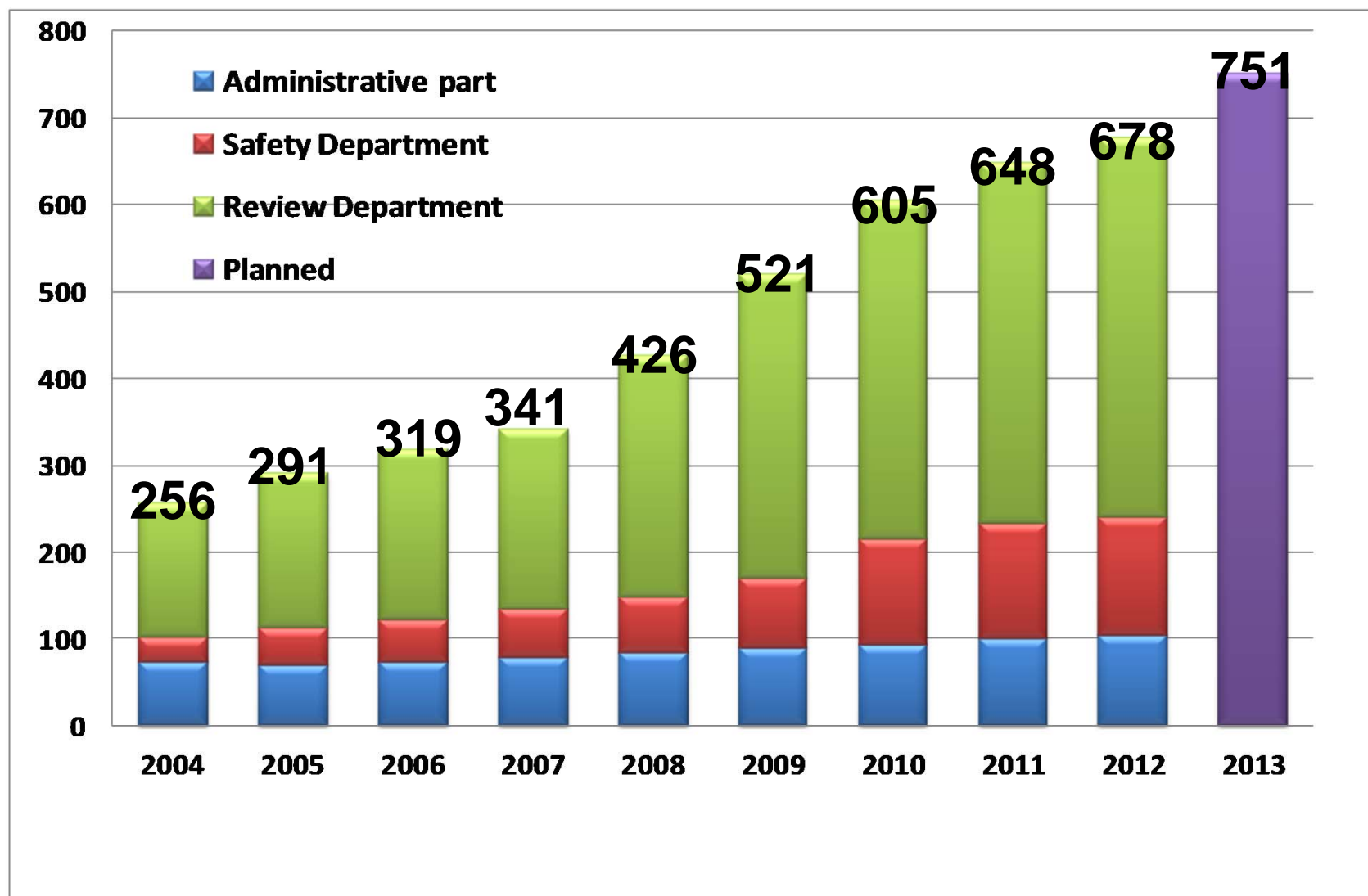
- on the premise of ensuring quality, efficacy, and safety of medical devices
- paying due consideration to minimize burdens to applicants
- under combined efforts by both the regulatory side and the applicants side
- by taking scientific and reasonable measures

(\* Total elapsed time from submission to approval)

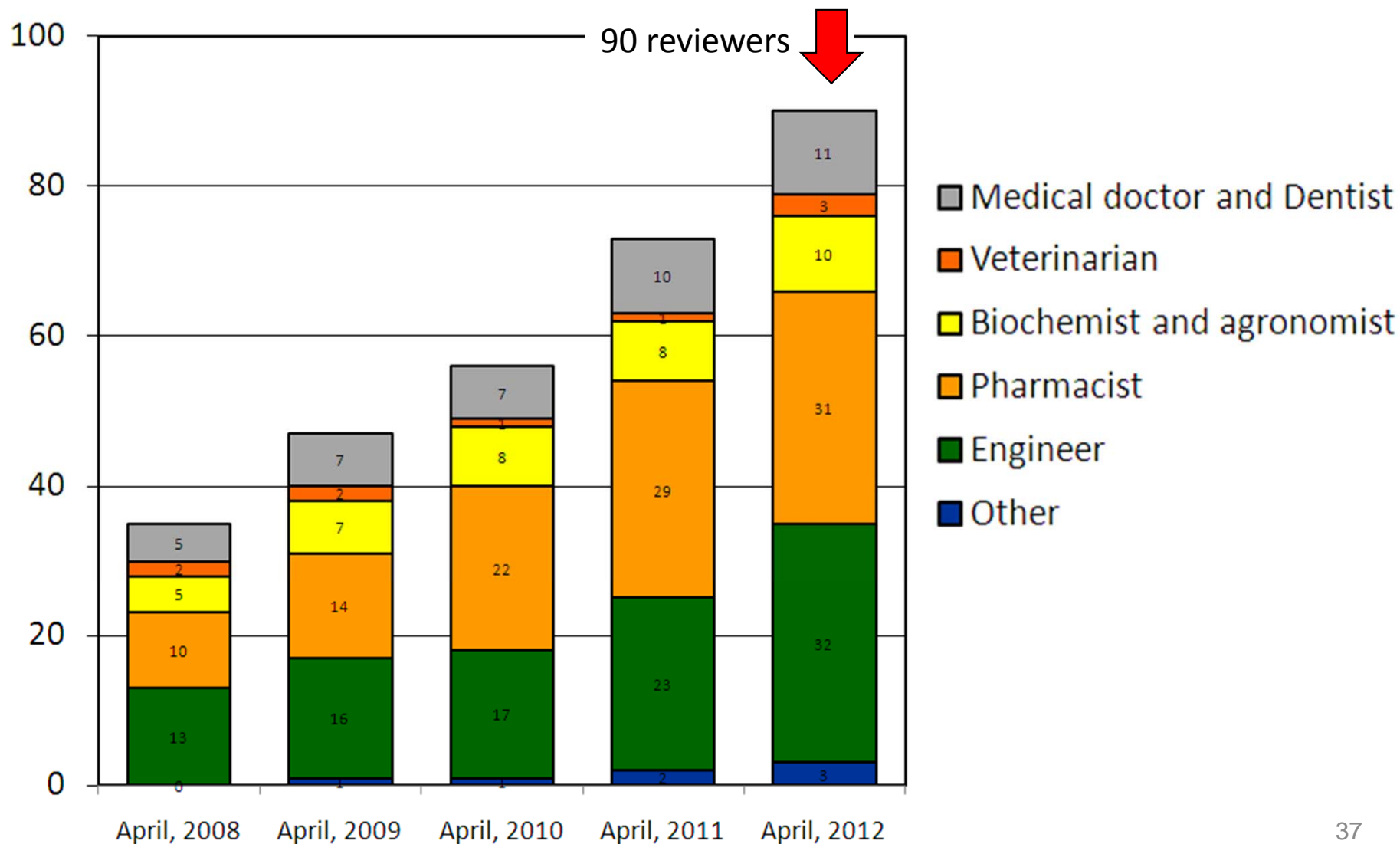
## Performance Goal & Annual Milestone of Action Program

|  | 2009   | 2010 | 2011                  | 2012 | 2013 |
|--|--|------|-----------------------|------|------|
| Improve quality by increasing the number of staff and enhancing training | Increase reviewers from 35 to 104 by 2013                          |      |                       |      |      |
|  | Design Training Program  |      |                       |      |      |
| Introduce 3-Track system   | Prepare the operation  |      | 3-track Review System |      |      |
| Clarify review criteria  | Formulate Approval standards/Good Review Guideline                 |      |                       |      |      |
| Set review time goals  | Brand-New MD : Standard 14 mos. Priority 10 mos.                   |      |                       |      |      |
|  | Improved MD : w/ clinical data 10 mos.<br>w/o clinical data 6 mos. |      |                       |      |      |
|  | Generic(Me-too) MD 4 mos.  |      |                       |      |      |
|  |  |      |                       |      |      |
| Full transition to Third-party Certificate of Class II MDs               | Transit by FY2011  |      |                       |      |      |
|  |  |      |                       |      |      |

## PMDA Staff Size



# Background of MDs Reviewers



## Performance Goal of the Time Period

With combined efforts by both regulatory & applicants, total review time should be reduced to the below goal:

| Performance Goal: total review time<br>(median, unit: months)         |                           |               | ~ FY2008 | FY2009 | FY2010 | FY2011 | FY2012 | FY2013 |
|---|---------------------------|---------------|----------|--------|--------|--------|--------|--------|
| Brand-new<br>MD<br>(Shin)   | Standard<br>items         | total time    | ~ 21     | 21     | 21     | 20     | 17     | 14     |
|   |                           | for agency    | ~ 8      | 8      | 8      | 8      | 7      | 7      |
|   |                           | for applicant | ~ 14     | 14     | 14     | 12     | 10     | 7      |
|   | Priority<br>items         | total time    | ~ 16     | 16     | 16     | 15     | 13     | 10     |
|   |                           | for agency    | ~ 9      | 8      | 8      | 7      | 7      | 6      |
|   |                           | for applicant | ~ 9      | 9      | 9      | 8      | 6      | 4      |
| Improved<br>MD<br>(Kairyo)  | clinical data<br>required | total time    | ~ 16     | 16     | 16     | 14     | 12     | 10     |
|   |                           | for agency    | ~ 9      | 8      | 8      | 7      | 7      | 6      |
|   |                           | for applicant | ~ 7      | 7      | 7      | 6      | 5      | 4      |
|   | w/o clinical<br>data      | total time    | ~ 11     | 11     | 11     | 10     | 9      | 6      |
|   |                           | for agency    | ~ 6      | 6      | 6      | 6      | 5      | 4      |
|   |                           | for applicant | ~ 5      | 5      | 5      | 5      | 4      | 2      |
| Substantially<br>equivalent MD<br>(Kohatsu)<br>(w/ specific criteria) |                           | total time    | ~ 8      | 8      | 6      | 5      | 4      | 4      |
|   |                           | for agency    | ~ 5      | 5      | 4      | 4      | 3      | 3      |
|   |                           | for applicant | ~ 3      | 3      | 2      | 1      | 1      | 1      |

# Performance Goal and Results of FY2011

| review time (median, unit: months)                           |                        |               | FY2011           |         |               |
|--|------------------------|---------------|------------------|---------|---------------|
|  |                        |               | Performance Goal | Results | # of Approval |
| Brand-new MD (Shin)  | Standard items         | total time    | 20               | 9.7     | 27            |
|  |                        | for agency    | 8                | 5.1     |               |
|  |                        | for applicant | 12               | 3.4     |               |
|  | Priority items         | total time    | 15               | 4.3     | 6             |
|  |                        | for agency    | 7                | 2.9     |               |
|  |                        | for applicant | 8                | 1.3     |               |
| Improved MD (Kairyo)   | clinical data required | total time    | 14               | 13.9    | 55            |
|  |                        | for agency    | 7                | 7.0     |               |
|  |                        | for applicant | 6                | 7.2     |               |
|  | w/o clinical data      | total time    | 10               | 13.3    | 218           |
|  |                        | for agency    | 6                | 5.6     |               |
|  |                        | for applicant | 5                | 6.5     |               |
| Substantially equivalent MD (Kohatsu) (w/ specific criteria) |                        | total time    | 5                | 5.0     | 907           |
|  |                        | for agency    | 4                | 2.5     |               |
|  |                        | for applicant | 1                | 2.3     |               |

# Thank you!!



<http://www.pmda.go.jp/english/>

